Michigan Department of Treasury
496 (02/06)

Auditing Procedures Report

			<b>'roceau</b> 2 of 1968, as		<b>POTE</b> nd P.A. 71 of 1919	, as amende	d.			
Loca	l Unit	of Gov	ernment Typ	e			Local Unit Na	me	County	
	Count		□City	<b>≭</b> Twp	□Village	□Other	Charter To	ownship of Grand Rapids		Kent
	al Yea: cem		31, 2006		Opinion Date March 28,	2007		Date Audit Report Submitted April 26, 200		
We a	affirm	that			1					
				countants	s licensed to p	ractice in	Michigan.			
We f	urthe	r affi	rm the follo	owing mat	-	onses ha	ve been discl	osed in the financial stateme	ents, inclu	ding the notes, or in the
	YES	9	Check ea	ach applio	cable box bel	ow. (See i	nstructions fo	r further detail.)		
1.	X				nent units/fundes to the finan				ncial state	ments and/or disclosed in the
2.		X						unit's unreserved fund balar budget for expenditures.	nces/unres	stricted net assets
3.	×		The local	unit is in o	compliance wi	th the Unit	form Chart of	Accounts issued by the Dep	oartment o	f Treasury.
4.	X		The local	unit has a	adopted a bud	get for all	required funds	3.		
5.	X		A public h	nearing on	the budget w	as held in	accordance v	vith State statute.		
6.	X		The local other guid	unit has r dance as i	not violated the ssued by the l	e Municipa Local Audi	al Finance Act t and Finance	, an order issued under the Division.	Emergeno	cy Municipal Loan Act, or
7.	X		The local	unit has r	not been deline	quent in di	stributing tax	revenues that were collecte	d for anoth	ner taxing unit.
8.	X		The local	unit only	holds deposits	/investme	nts that comp	ly with statutory requiremen	nts.	
9.	X							s that came to our attention sed (see Appendix H of Bull		in the <i>Bulletin for</i>
10.	There are no indications of defalcation, fraud or embezzlement, which came to our attention during the course of our audit that have not been previously communicated to the Local Audit and Finance Division (LAFD). If there is such activity that has not been communicated, please submit a separate report under separate cover.						uring the course of our audit If there is such activity that has			
11.	X		The local	unit is fre	e of repeated	comments	from previou	s years.		
12.	X		The audit	opinion is	S UNQUALIFIE	ΞD.				
13.	X				complied with g principles (0		or GASB 34 a	s modified by MCGAA State	ement #7 a	and other generally
14.	X		The boar	d or cound	cil approves al	I invoices	prior to payme	ent as required by charter or	r statute.	
15.	X		To our kn	owledge,	bank reconcili	ations tha	t were review	ed were performed timely.		
incl des	uded cripti	in ti on(s)	his or any of the aut	other aud hority and	dit report, nor Mor commissio	do they on.	obtain a stan	d-alone audit, please enclo	daries of those the na	ne audited entity and is not ame(s), address(es), and a
						<del></del>	<del></del>	in all respects.		
vve	nav	e end	closed the	tollowing	g:	Enclose	d Not Requir	red (enter a brief justification)		
Fin	ancia	I Sta	tements			×				
The	elette	er of	Comments	and Reco	ommendations	3 🗆	No comm	ents considered necessary		
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	et Add		ranuali, F	<del></del>				(269) 361-4970 City	State	Zip
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Authorizing CPA Signature					F	Printed Name License Number			umber	

Daniel L. Veldhuizen, CPA

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# Grand Rapids Charter Township Kent County, Michigan FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

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The following discussion and analysis is intended as a narrative overview of the Grand Rapids Charter Township, Michigan's operations over the fiscal year and its financial condition on December 31, 2006.

#### **FINANCIAL HIGHLIGHTS**

- The Township's total net assets increased \$317,474 (3 percent) as a result of this year's operations.
- Of the \$10,723,708 total net assets reported, \$2,888,016 is unrestricted or available to be used to meet future operating and capital improvement needs.
- The General Fund's unreserved, undesignated fund balance at the end of the fiscal year was \$1,109,630 which represents 48 percent of the actual total General Fund expenditures for the fiscal year.

#### Overview of the financial statements

This discussion and analysis introduces the Township's basic financial statements that follow this section. These financial statements are presented to comply with Governmental Accounting Standards Board Statement 34 (GASB 34). The Township's basic financial statements are comprised of four parts: management's discussion and analysis, the basic financial statements, required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the Township:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the Township's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the Township government, reporting the Township's operations in more detail than the governmentwide financial statements.
  - The governmental funds statements tell how general government services like public works and public safety were financed in the short term as well as what remains for future spending.
  - Proprietary fund statements offer short- and long-term financial information about the activities the government operates like a business. The Township's lone proprietary fund accounts for its building inspections department.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The financial statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

A comparative analysis of the basic financial statements for 2006 and 2005 is also presented.

#### Government-wide statements

The government-wide financial statements report information about the Township as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets and the Statement of Activities includes all of the Township's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the Township's net assets and how they have changed. Net assets - the difference between the Township's assets and liabilities - is one way to measure the Township's financial health, or position.

- Over time, increases or decreases in the Township's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the Township you need to consider additional nonfinancial factors such as changes in the Township's property tax base and the condition of the Township's roads.

The government-wide financial statements of the Township are divided into two categories:

- Governmental activities These activities include functions most commonly associated with government (e.g., general government, public safety, public works, etc.). Property taxes and intergovernmental revenues generally fund these services.
- Business-type activities The Township charges fees to customers to help it cover the costs of
  operating the building inspections department.

#### **Fund financial statements**

The fund financial statements provide more detailed information about the Township's most significant funds - not the Township as a whole. Funds are accounting devices that the Township uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by state law and by grant agreements.
- The Township Board establishes other funds to control and manage money for particular purposes (like sewer and water improvements) or to show that it is properly using certain taxes and other revenues (like the street lighting and lakes management special assessments).

The Township has three kinds of funds:

• Governmental funds. Most of the Township's basic services are included in governmental funds, which focus on (1) how cash, and other financial assets that can be readily converted to cash, flow in and out and, (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Township's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement that explains the relationship between them.

- Proprietary funds. Services for which the Township charges customers a fee are generally reported
  in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-and
  short-term financial information.
- Fiduciary funds. These funds are used to account for the collection and disbursement of
  resources, primarily taxes, for the benefit of parties outside the government. The Township is
  responsible for ensuring that the assets reported in these funds are used for their intended
  purpose. The Township's fiduciary balances are reported in a separate Statement of Fiduciary Net
  Assets Fiduciary Funds. We exclude these activities from the Township's government-wide
  financial statements because the Township cannot use these assets to finance its operations.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT AS A WHOLE

#### **Net assets**

Total net assets at the end of the fiscal year were \$10,723,708, an increase of 3% from the prior year. However, \$7,673,024 of this total is invested in capital assets and \$162,668 is restricted for public safety and public works. Consequently, unrestricted net assets were \$2,888,016, 27% of the total.

#### Condensed financial information Net assets (in thousands)

	Governmental activities				
		2006		2005	
Current and other assets Capital assets	<b>\$</b>	4,554,984 7,673,024	\$	4,795,439 7,657,105	
Total assets		12,228,008	_	12,452,544	
Liabilities, other than long-term debt		1,504,300		2,046,310	
Net assets: Invested in capital assets Restricted Unrestricted		7,673,024 162,668 2,888,016		7,657,105 147,170 2,601,959	
Total net assets	\$	10,723,708	\$	10,406,234	

#### Changes in net assets

The Township's total revenues are \$2,941,289. Approximately 42% of the Township's revenues come from property taxes while state revenue sharing represents 32%. About 12% of total revenues come from charges for services.

#### Condensed financial information Changes in net assets (in thousands)

	Governmental activities			
	2006	2005		
Program revenues: Charges for services Operating grants Capital grants	\$ 364,240 8,607 43,258	\$ 383,085 15,932		
General revenues: Property taxes State shared revenue Cable franchise fees Interest income Other	1,229,987 952,525 165,185 174,700 2,787	1,145,562 973,299 152,281 101,157 5,103		
Special item - capital asset donations	- <del>-</del>	58,736		
Total revenues	2,941,289	2,835,155		
Expenses: Legislative General government Public safety Public works Health and welfare Community and economic development Culture and recreation  Total expenses	20,170 778,306 1,368,474 219,900 89,352 86,030 61,583 2,623,815	18,771 809,852 1,292,392 162,039 16,343 75,753 161,313		
Increase in net assets	\$ 317,474	\$ 298,692		

#### Governmental activities

Governmental activities increased the Township's net assets by \$317,474 in 2006 compared with a \$298,692 increase in 2005. Key factors for the increase in net assets in 2006 include:

- a 7% increase in tax revenues
- the receipt of donations for the construction of a bike trail
- · an increase in interest income

The cost of all governmental activities this year was \$2,623,815 compared to \$2,536,463 in 2005. After subtracting the direct charges to those who directly benefited from the programs (\$364,240), and capital and operating grants (\$51,865), the "public benefit" portion covered by taxes, state revenue sharing, and other general revenues was \$2,207,710 in 2006 compared to \$2,137,446 in 2005.

#### FINANCIAL ANALYSIS OF THE TOWNSHIP'S FUNDS

At December 31, 2006, the Township's governmental funds reported a combined fund balance of \$2,773,103, an increase of \$325,539 over last year.

The fund balance of the General Fund at year end was \$1,374,630 which represents a decrease of \$301,244 in 2006. The fund balance decreased because the fund reimbursed \$500,000 to the Improvement Revolving Fund for the purchase of property adjoining the Township Hall complex in 2004.

The fund balance of the Improvement Revolving Fund at year end was \$1,342,652. The fund's equity increased by \$601,334 in 2006 primarily due to a \$500,000 transfer from General Fund.

#### General Fund budgetary highlights

The difference between the original budget and the final amended budget for expenditures was a decrease of \$36,000 primarily due to a slower that expected increase in labor cost.

Revenues were \$60,186 more than budgeted primarily due to improved interest earnings on the fund balance and a better than expected building year that resulted in increased inspection fee revenues. General Fund expenditures were \$179,661 less than the amounts appropriated because of the Township's continued ability to control operating costs while taking advantage of the competitive savings for capital projects in a slow economy. These variances resulted in a \$241,388 positive budget variance, and a \$301,244 decrease in fund balance compared to a budgeted decrease of \$598,632.

### Grand Rapids Charter Township MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

#### Capital assets

At December 31, 2006, the Township had invested \$7,673,024 in various capital assets, including its land, buildings, equipment, and vehicles. This amount represents a net increase of \$15,919 in 2006.

This year's major capital asset additions included:

- Pathway improvements totaling \$212,730
- Purchase of a pick-up truck for the Fire Department for \$22,890

#### Economic condition and outlook

Michigan's economy continues to constrict and the affect on constitutional revenue sharing will be a projected net reduction for 2007 and 2008. The estimated 4% decrease in constitutional revenue sharing, which is 32% of the Township's total revenue, will negate half of the projected property tax revenue increase of 3.4% over the next two years. We anticipate that the remaining 12% of revenues that we derive from charges for services will remain stagnate.

The net impact is that we anticipate revenue growth to be less than 2% annually for the next two years.

Expenditures will have to be constrained to reflect the slow growth level in order to maintain a minimal 20% undesignated fund balance in the General Fund. The plan is to maintain existing services, preserve existing infrastructure, pace capital projects, and continue to find operational efficiencies to achieve financial stability.

#### Contacting the Township's financial management

This financial report is designed to provide a general overview of the Township's finances to its citizens, customers, investors, and creditors, and to demonstrate the Township's accountability for the money it receives. Questions regarding any information provided in this report or request for additional financial information should be addressed to:

Grand Rapids Charter Township Supervisor's Office 1836 East Beltline N.E. Grand Rapids, MI 49525-4594 Phone: (616) 361-7391



246 E. Kilgore Road Kalamazoo, MI 49002-5599 www.siegfriedcrandall.com

Telephone 269-381-4970 800-876-0979 Fax 269-349-1344

#### INDEPENDENT AUDITORS' REPORT

Board of Trustees Grand Rapids Charter Township, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Grand Rapids Charter Township, Michigan as of December 31, 2006, and for the year then ended, which collectively comprise the Township's basic financial statements, as listed in the contents. These financial statements are the responsibility of the Grand Rapids Charter Township, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Grand Rapids Charter Township, Michigan, as of December 31, 2006, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in conformity with U.S. generally accepted accounting principles.

The management's discussion and analysis and the budgetary comparison information, as listed in the contents, are not required parts of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Board of Trustees Grand Rapids Charter Township, Michigan Page 2

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grand Rapids Charter Township, Michigan, basic financial statements. The supplementary information, as listed in the contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Sigfiel Cruel P.C.

March 28, 2007

#### **BASIC FINANCIAL STATEMENTS**

### **Grand Rapids Charter Township STATEMENT OF NET ASSETS**

December 31, 2006

	Governmental
	activities
ASSETS	
Current assets:	
Cash	\$ 2,790,950
Investments	641,803
Receivables	959,931
Prepaid expenses	53,300
Total current assets	4,445,984
Noncurrent assets:	
Receivables	109,000
Capital assets, not being depreciated - land	4,974,000
Capital assets, net of accumulated depreciation	2,699,024
Total noncurrent assets	7,782,024
Total assets	12,228,008
LIABILITIES	
Current liabilities:	
Payables	121,183
Deferred revenue	1,383,117
Total current liabilities	1,504,300
NET ASSETS	
Invested in capital assets	7,673,024
Restricted for:	
Public safety	106,847
Public works	55,821
Unrestricted	2,888,016
Total net assets	\$ 10,723,708

### **Grand Rapids Charter Township STATEMENT OF ACTIVITIES**

			Program revenues					Net	(expenses)	
	<u>E</u> >	(penses_		arges for ervices	gra	erating nts and ributions	gra	Capital ants and tributions	rev c	venues and hanges in net assets
Functions/Programs										
Governmental activities:										
Legislative	\$	20,170	\$	-	\$	-	\$	-	\$	(20,170)
General government		778,306		26,917		630		-		(750,759)
Public safety	1	,368,474		227,297		-		-		(1,141,177)
Public works		219,900		91,063		7,977		43,258		(77,602)
Health and welfare		89,352		-		-		-		(89,352)
Community and economic										
development		86,030		12,495		-		-		(73,535)
Culture and recreation		61,583		6,468						(55,115)
Total governmental activities	<u>\$2</u>	2,623,815	<u>\$</u>	364,240	<u>\$</u>	8,607	<u>\$</u>	43,258		(2,207,710)
General reve	enue	es:								
Property										1,229,987
		revenue						•		952,525
Franchis	e fe	es								165,185
Interest i	nco	me								174,700
Other										2,787
	Tot	al general	reve	enues					_	2,525,184
Change in n	et a	ssets								317,474
Net assets -	beg	ginning								10,406,234
Net assets -	end	ding							\$	10,723,708

	General	Improvement Revolving	Public Safety	Other nonmajor governmental funds	Total governmental funds	
ASSETS Cash Investments Receivables	\$1,362,110 236,841 471,817	\$ 940,690 404,962 117,434	\$ 269,577 - 417,114	\$ 115,750 - 42,446	\$ 2,688,127 641,803 1,048,811	
Total assets	\$2,070,768	\$ 1,463,086	<u>\$ 686,691</u>	<u>\$ 158,196</u>	\$ 4,378,741	
LIABILITIES AND FUND BALANCES Liabilities:						
Payables Deferred revenue	\$ 89,543 606,595	\$ 3,000 117,434	\$ - 686,691	\$ 12,544 89,831	\$ 105,087 1,500,551	
Total liabilities	696,138	120,434	686,691	102,375	1,605,638	
Fund balances: Unreserved:						
Designated Undesignated	265,000 1,109,630	- 1,342,652	- -	-	265,000 2,452,282	
Unreserved, reported in nonmajor - special revenue funds	<del>-</del>			55,821	55,821	
Total fund balances	1,374,630	1,342,652		55,821	2,773,103	
Total liabilities and fund balances	\$2,070,768	\$ 1,463,086	\$ 686,691	\$ 158,196	\$ 4,378,741	
Amounts reported for governmental ac different because:	tivities in the s	tatement of net a	assets (page	5) are		
Total fund balances - governmental funds						
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.						
Net assets of the Building Inspections Fund are included in governmental activities.						
Prepaid expenses are not reported in the funds.						
Special assessments receivable are no expenditures and, therefore, are deferr			nt period's	÷	117,434	
Net assets of governmental activities					\$ 10,723,708	

#### Grand Rapids Charter Township STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - governmental funds

DEVENUE	General	Improvement Revolving	Public Safety	Total nonmajor governmental funds	Total governmental funds
REVENUES	¢ 500 440	•	¢ 007.544	•	A 4 000 007
Property taxes	\$ 592,446	\$ -	\$ 637,541	\$ -	\$ 1,229,987
Licenses and permits	165,416	-	-	-	165,416
State grants	952,525	-	_	-	952,525
Charges for services	32,175		-	-	32,175
Interest and rentals	121,941	65,721		236	187,898
Other	8,883	35,613		133,808	178,304
Total revenues	1,873,386	101,334	637,541	134,044	2,746,305
EXPENDITURES					
Legislative	20,170	· <del>-</del>	-	-	20,170
General government	727,538		_	-	727,538
Public safety	1,000,495	-	_	-	1,000,495
Public works	302,038	-	_	128,595	430,633
Health and welfare	96,052	-	_	-	96,052
Community and economic					
development	86,030	-	-	_	86,030
Culture and recreation	8,799	-	_	-	8,799
Capital outlay	51,049			<u> </u>	51,049
Total expenditures	2,292,171			128,595	2,420,766
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(418,785)	101,334	637,541	5,449	325,539
OTHER FINANCING SOURCES (USES)					
Transfers in	637,541	500,000	-	20,000	1,157,541
Transfers out	(520,000)		(637,541)		(1,157,541)
Total other sources (uses)	117,541	500,000	(637,541)	20,000	
NET CHANGES IN FUND BALANCES	(301,244)	601,334	-	25,449	325,539
FUND BALANCES - BEGINNING	1,675,874	741,318		30,372	2,447,564
FUND BALANCES - ENDING	\$ 1,374,630	\$ 1,342,652	<u>\$ -</u>	\$ 55,821	\$ 2,773,103

#### Grand Rapids Charter Township STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - governmental funds (Continued)

Reconciliation of the statement of revenues, expenditures, and changes in balances to the statement of activities:	
Net change in fund balances - total governmental funds (page 8)	\$ 325,539
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Capital assets: Assets acquired Provision for depreciation	246,765 (230,846)
Change in other assets/liabilities: Prepaid expenses Special assessments receivable	18,280 (32,313)
Net expenses of the Building Inspections Fund	 (9,951)
Change in net assets of governmental activities (page 6)	\$ 317,474

### Grand Rapids Charter Township STATEMENT OF NET ASSETS - proprietary fund

December 31, 2006

		Building Spections
ASSETS Cash Receivables	\$ ——	102,823 20,120
Total assets		122,943
LIABILITIES Payables		16,096
NET ASSETS		106,847
Amounts reported for business-type activities in the government-wide statement of net assets (page 5) are different because:		
Assets and liabilities of the Building Inspections Fund have been combined with those of governmental activities.	_	(106,847)
Net assets of business-type activities	\$	

# Grand Rapids Charter Township STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - proprietary fund

		uilding pections
OPERATING REVENUES Charges for services - licenses and permits	\$	227,297
OPERATING EXPENSES Salaries and fringe benefits Contracted services		55,379 181,869
Total operating expenses		237,248
CHANGE IN NET ASSETS		(9,951)
NET ASSETS - BEGINNING		116,798
NET ASSETS - ENDING	<u>\$</u>	106,847
CHANGE IN NET ASSETS	\$	(9,951)
Amounts reported for business-type activities in the government-wide statement of activities (page 6) are different because:		
Revenues and expenses of the Building Inspections Fund have been combined with those of the governmental activities.		9,951
Change in net assets of business-type activities	<u>\$</u>	

### Grand Rapids Charter Township STATEMENT OF CASH FLOWS - proprietary fund

	Building Inspections			
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers and users Payments to employees Payments to suppliers	\$ 219,103 (33,133) (197,560)			
Net cash used in operating activities	(11,590)			
CASH - BEGINNING	114,413			
CASH - ENDING	\$ 102,823			
Reconciliation of change in net assets to net cash used in operating activities: Change in net assets Adjustments to reconcile operating loss to net cash used in operating activities:	\$ (9,951)			
Increase in payables	(8,194) 6,555			
Net cash used in operating activities	<u>\$ (11,590)</u>			

### Grand Rapids Charter Township STATEMENT OF FIDUCIARY NET ASSETS - Agency Funds

December 31, 2006

**ASSETS** 

Cash

\$ 1,365,522

**LIABILITIES** 

Payables

\$ 1,365,522

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the Grand Rapids Charter Township, Michigan (the Township), conform to U.S. generally accepted accounting principles (hereinafter referred to as generally accepted accounting principles) as applicable to governments. The following is a summary of the more significant policies.

#### a) Reporting entity:

The accompanying financial statements present the activities of the Township. There are no component units, legally separate entities for which the Township is considered to be financially accountable.

#### b) Government-wide and fund financial statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the Township. The effect of interfund activity has been removed from these statements. Governmental activities, normally supported by property taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### c) Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the economic resources, measurement focus, and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources, measurement focus, and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Township generally considers revenues to be available if they are expected to be collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

### Grand Rapids Charter Township NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

c) Measurement focus, basis of accounting, and financial statement presentation (continued): State grants, licenses and permits, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the government.

The Township reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the Township, except those required to be accounted for in another fund. Revenues are primarily derived from property taxes and state shared revenue.

The Improvement Revolving Fund accounts for utility improvements financed through special assessments.

The Public Safety Fund accounts for the financial resources used for the operational costs of the Township's public safety functions. Revenues are derived from property taxes.

The Township reports a single proprietary fund, the Building Inspection Fund, which accounts for operations (1) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The Township reports fiduciary funds, its Agency and Tax Collection funds, which account for assets held by the Township as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board (GASB). Governments also have the option of following subsequent private sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Township has elected not to follow subsequent private-sector standards.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

- c) Measurement focus, basis of accounting, and financial statement presentation (continued): Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds relate to charges to customers for services. Operating expenses for proprietary funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.
- d) Assets, liabilities, and net assets or equity:
  - i) Bank deposits Cash is considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Pooled interest income is proportionately allocated to all funds.
  - *ii)* Receivables In general, outstanding balances between funds are reported as "due to/from other funds." No allowance for uncollectible accounts has been recorded as the Township considers all receivables to be fully collectible.
  - *iii)* Prepaid items Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in the government-wide financial statements.
  - iv) Capital assets Capital assets, which include land, buildings, equipment, and infrastructure assets (e.g., roads, pathways, and similar items), are reported in the government-wide financial statements. Capital assets other than infrastructure are defined by the government as assets with an initial individual cost of more than \$2,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Governments can elect to account for infrastructure assets either retroactively to June 15, 1980, or prospectively. The Township has elected to account for infrastructure assets retroactively.

Capital assets are depreciated using the straight-line method over the following useful lives:

Buildings and improvements

Land improvements

Equipment

Vehicles

40 years
20 years
5 - 10 years
10 - 15 years

v) Fund equity - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

d) Assets, liabilities, and net assets or equity:

vi) Property tax revenue recognition - Property taxes are levied as of December 1 on property values assessed as of December 31 of the prior year. The billings are due on February 14 (with the final collection date of February 28), at which time the bill becomes delinquent and penalties and interest may be assessed by the Township. Property tax revenue is recognized in the year for which taxes have been levied and become available. The Township levy date is December 1, and, accordingly, taxes have been deferred from recognition as revenue until the following year.

The 2006 taxable valuation of the Township totaled \$749,278,899, on which ad valorem taxes levied consisted of the following:

Fund	Millage <u>rate</u>	Purpose	Taxes raised
General		Operating	\$ 562,868
Public safety		Public safety	637,541

#### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

Budgetary information - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general and special revenue funds. The budget document presents information by fund, function, department and line-item. The legal level of budgetary control adopted by the governing body is the function level. All annual appropriations lapse at the end of the fiscal year.

Excess of expenditures over appropriations - The following schedule sets forth a significant budget variance:

Fund	Function	Budget	Actual	V	Variance	
General	Capital outlay	\$43.000	\$51.049	\$	(8.049)	

#### NOTE 3 - CASH AND INVESTMENTS:

The Township's deposits and investments were reported in the basic financial statements as follows:

	Government activities		Fiduciary funds	Totals		
Cash Investments	\$	2,790,950 641,803	\$ 1,365,522 	\$ 4,156,472 641,803		
Totals	\$	3,432,753	\$ 1,365,522	\$ 4,798,275		

#### NOTE 3 - CASH AND INVESTMENTS (Continued):

#### Deposits:

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) and the Township's investment policy authorize the Township to make deposits in the accounts of federally-insured banks, credit unions, and savings and loan associations that have an office in Michigan. The Township's deposits are in accordance with statutory authority.

Custodial credit risk is the risk that, in the event of the failure of a financial institution, the Township will not be able to recover its deposits. Deposits are exposed to custodial credit risk if they are not covered by federal depository insurance. As of December 31, 2006, \$4,063,221 of the Township's bank balances of \$4,862,811 was exposed to custodial credit risk because it was uninsured. The Township believes that it is impractical to insure all bank deposits. The Township evaluates each financial institution with which it deposits funds and assesses the risk level of each financial institution. Only the institutions with an acceptable estimated risk level are used as depositories.

#### Investments:

State statutes authorize the Township to invest in a) obligations of the U.S. Treasury, agencies, and instrumentalities; b) commercial paper, with three (3) highest rate classifications by at least two (2) rating services, maturing not later than 270 days; c) repurchase agreements, collateralized by U.S. governmental securities; d) bankers' acceptances; e) mutual funds; and f) investment pools organized under the local government investment pool act. Not more than 50% of any mutual fund may be invested in commercial paper. The Township's investments consist of holdings in the Kent County Investment Pool and the Michigan Class Investment Pool, which are nonrisk categorized, qualifying investments that are carried at cost, which approximates fair market value.

#### NOTE 4 - RECEIVABLES:

Receivables as of year end of the Township's funds, are as follows:

Fund	Accounts	Property taxes	Special assessments	Inter- governmental	Total
General Improvement Revolving Public Safety Building Inspections Nonmajor governmental	\$ 5,996 - - 20,120 	\$ 301,256 - 417,114 - -	\$ - 117,434  - 42,446	\$ 164,565 - - - - -	\$ 471,817 117,434 417,114 20,120 42,446
Totals	\$ 26,116	\$ 718,370	\$ 159,880	\$ 164,565	\$ 1,068,931
Noncurrent portion	<u>\$</u>	\$ -	\$ 109,000	\$	\$ 109,000

#### NOTE 5 - DEFERRED REVENUE:

Governmental funds report deferred revenues in connection with resources that are not considered to be available to liquidate liabilities of the current period. Governmental funds may also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, several of the funds deferred recognition of revenues that were considered unearned or unavailable at December 31, 2006. The types of revenues deferred, by fund, follow:

	Unearned		Ur	available		
Fund		Taxes		sessments	Totals	
General	\$	606,595	\$	-	\$	606,595
Improvement Revolving		_		117,434		117,434
Public Safety		686,691		-		686,691
Nonmajor governmental		89,831			_	89,831
Totals	\$	1,383,117	\$	117,434	\$	1,500,551

#### NOTE 6 - CAPITAL ASSETS:

Capital asset activity for the year ended December 31, 2006, was as follows:

-	Beginning balance	Increases	Decreases	Ending balance
Governmental activities:				
Capital assets not being depreciated - land	\$4,974,000	\$ -	<u> -                                     </u>	\$4,974,000
Capital assets being depreciated:				
Infrastructure - shared road costs	39,930	-	_	39,930
Building and improvements	2,979,000	212,730	-	3,191,730
Equipment	299,215	11,145	-	310,360
Vehicles	919,367	22,890		942,257
Subtotal	4,237,512	246,765		4,484,277
Less accumulated depreciation for:				
Infrastructure - shared road costs	(832)	(1,197)		(2,029)
Buildings and improvements	(964,411)	(101,934)	-	(1,066,345)
Equipment	(156,664)	(22,795)	-	(179,459)
Vehicles	(432,500)	(104,920)		(537,420)
Subtotal	(1,554,407)	(230,846)		(1,785,253)
Total capital assets being depreciated, net	2,683,105	15,919		2,699,024
Governmental activities capital assets, net	\$7,657,105	\$ 15,919	\$ -	\$7,673,024

### Grand Rapids Charter Township NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 6 - CAPITAL ASSETS (Continued):

Depreciation expense was charged to functions of the Township as follows:

Governmental activities:

General government \$ 50,406
Public safety 125,659
Public works 1,997
Culture and recreation 52,784

Total \$230,846

#### NOTE 7 - PAYABLES:

Payables as of year end of the Township's funds, are as follows:

Fund	<u> </u>	ccounts	_Payroll_	gov	Inter- ernmental	 Totals
General Improvement Revolving Building Inspections Nonmajor governmental	\$	11,371 3,000 - 12,544	\$ 31,129 - - -	\$	47,043 - 16,096 -	\$ 89,543 3,000 16,096 12,544
Total	\$_	26,915	\$ 31,129	\$	63,139	\$ 121,183

#### NOTE 8 - INTERFUND TRANSFERS:

Interfund transfers for the year ended December 31, 2006, are as follows:

<u>Fund</u>	_Tr	ansfer in	<u>Fund</u>	Tr	ansfer out
General	\$	637,541	Public Safety	\$	637,541
Improvement Revolving Nonmajor governmental		500,000 20,000	General		520,000
		520,000			
Totals	\$	1,157,54 <u>1</u>	Totals	\$	1,157,541

The transfer to the General Fund represents restricted revenues collected in the Public Safety Fund to pay for operational costs of the public safety functions accounted for in the General Fund. The transfer to the Improvement Revolving and other governmental funds represents unrestricted resources from the General Fund.

#### NOTE 9 - RISK MANAGEMENT:

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation). The Township has purchased commercial insurance for each of these claims and is neither self-insured, nor participates in a shared-risk pool. Settled claims relating to commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

#### NOTE 10 - DEFINED CONTRIBUTION PENSION PLAN:

The Township provides pension benefits for substantially all of its full-time employees through a defined contribution plan. The plan covers all full-time employees (over 20 hours per week) and Township trustees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan, plus investment earnings. Employees are eligible to participate from the date of employment. The Township contributes a percentage of each qualified employee's base salary to the plan. The Township contributes 12% for non-union employees and union employees. The Township's contributions are fully vested immediately. The Township made the required contributions of \$74,154 for the year ended December 31, 2006.

The Township is not a trustee of the plan, nor is the Township responsible for investment management of plan assets.

#### NOTE 11 - RESTRICTED NET ASSETS:

Net assets of the governmental activities as of December 31, 2006, are restricted for the following purposes:

Public safety - construction code inspections	<u>\$ 106,847</u>
Public works:	
Lakes management	8,652
Street lighting and maintenance	16,678
Leonard/Crahen/Foresthill pathways	30,017
East Beltline gateways	474
Total public works	55,821
TOTAL	\$ 162,668

#### **REQUIRED SUPPLEMENTARY INFORMATION**

### Grand Rapids Charter Township BUDGETARY COMPARISON SCHEDULE - General Fund

	Original budget	Amended budget	Actual	Variance favorable (unfavorable)
REVENUES				
Property taxes	\$ 569,850	\$ 569,850	\$ 592,446	\$ 22,596
Licenses and permits	147,150	147,150	165,416	18,266
State grants	930,000	930,000	952,525	22,525
Charges for services	55,600	55,600	32,175	(23,425)
Interest and rentals	60,500	100,500	121,941	21,441
Other	10,100	10,100	8,883	(1,217)
Total revenues	1,773,200	1,813,200	1,873,386	60,186
EXPENDITURES				
Legislative	19,700	19,700	20,170	(470)
General government:				
Supervisor	57,211	57,211	50,264	6,947
Elections	30,000	30,000	33,854	(3,854)
Assessor	65,524	63,524	46,009	17,515
Clerk	94,227	94,227	93,848	379
Board of review	2,120	4,120	932	3,188
Treasurer	86,590	86,590	82,100	4,490
Hail and grounds	109,000	109,000	108,137	863
Cemetery	400	400	1,100	(700)
General administration	337,381	337,381	311,294	26,087
Total general government	782,453	782,453	727,538	54,915
Public safety:				
Police protection	418,000	418,000	393,002	24,998
Fire department	721,620	644,620	607,493	37,127
Total public safety	1,139,620	1,062,620	1,000,495	62,125
Public works:	75.000	F0 000	47.000	0.044
Road improvements and maintenance	75,000	50,000	47,689	2,311
Pathways	125,000	230,000	212,730	17,270
Street lights	2,500	2,500	2,364	136
Other	32,000	23,000	39,255	(16,255)
Total public works	234,500	305,500	302,038	3,462

### Grand Rapids Charter Township BUDGETARY COMPARISON SCHEDULE - General Fund (Continued)

	Original budget	Amended budget	Actual	Variance favorable (unfavorable)
EXPENDITURES (Continued) Health and welfare - ambulance	\$ 100,830	\$ 100,830	\$ 96,052	\$ 4,778
Community and economic development - planning and zoning	171,129	141,129	86,030	55,099
Culture and recreation - parks and recreation	16,600	16,600	8,799	7,801
Capital outlay	43,000	43,000	51,049	(8,049)
Total expenditures	2,507,832	2,471,832	2,292,171	179,661
DEFICIENCY OF REVENUES OVER EXPENDITURES	(734,632)	(658,632)	(418,785)	239,847
OTHER FINANCING SOURCES (USES) Operating transfer in - Public Safety Fund Operating transfers out:	636,000	636,000	637,541	1,541
Improvement Revolving Fund East Beltline Gateway Fund	(500,000)	(500,000) (20,000)	(500,000) (20,000)	
Total other sources	136,000	116,000	117,541	1,541
NET CHANGES IN FUND BALANCES	(598,632)	(542,632)	(301,244)	241,388
FUND BALANCES - BEGINNING	1,675,874	1,675,874	1,675,874	<del></del>
FUND BALANCES - ENDING	\$1,077,242	<u>\$1,133,242</u>	\$1,374,630	\$ 241,388

### Grand Rapids Charter Township BUDGETARY COMPARISON SCHEDULE - Improvement Revolving Fund

	Original budget	Amended budget	Actual	Variance favorable (unfavorable)
REVENUES				
Interest	\$ 35,000	\$ 35,000	\$ 65,721	\$ 30,721
Other - special assessments	<u>8,800</u>	8,800	<u>35,613</u>	26,813
Total revenues	43,800	43,800	101,334	57,534
OTHER FINANCING SOURCES				
Operating transfer in - General Fund	500,000	500,000	500,000	-
NET CHANGES IN FUND BALANCES	543,800	543,800	601,334	57,534
FUND BALANCES - BEGINNING	741,318	741,318	741,318	
FUND BALANCES - ENDING	\$1,285,118	\$1,285,118	\$1,342,652	\$ 57,534

### Grand Rapids Charter Township BUDGETARY COMPARISON SCHEDULE - Public Safety Fund

	Original budget	Amended budget	Actual	Variance favorable (unfavorable)
REVENUES				
Property taxes	\$ 636,000	\$ 636,000	\$ 637,541	\$ 1,541
OTHER FINANCING USES				
Transfer out - General Fund	(636,000)	(636,000)	(637,541)	(1,541)
NET CHANGES IN FUND BALANCES				
NET CHANGES IN FUND BALANCES	-	-	-	-
FUND BALANCES - BEGINNING	-			
FUND BALANCES - ENDING	\$ -	<u>\$</u>	<u>\$</u>	<u>\$</u>

#### **SUPPLEMENTARY INFORMATION**

### Grand Rapids Charter Township COMBINING BALANCE SHEET - nonmajor governmental funds

December 31, 2006

	Special revenue funds				
	Lakes Management	Lighting and Maintenance	Leonard/Crahen/ Forest Hills Pathway	East Beltline Gateway	
ASSETS					
Cash Receivables	\$ 21,821 <u>8,770</u>	\$ 59,722 33,676	\$ 33,733	\$ 474 	
Total assets	\$ 30,591	\$ 93,398	\$ 33,733	<u>\$ 474</u>	
LIABILITIES AND FUND BALANCES Liabilities:					
Payables	\$ 2,500	\$ 6,328	\$ 3,716	\$ -	
Deferred revenue	19,439	70,392	<del>-</del>		
Total liabilities	21,939	76,720	3,716	-	
Fund balances - unreserved, undesignated	8,652	16,678	30,017	474	
Total liabilities and fund balances	\$ 30,591	\$ 93,398	\$ 33,733	\$ 47 <u>4</u>	

Totals				
\$	115,750 42,446			
\$	158,196			
	12,544 89,831			
	102,375			
	55,821			
\$	158,196			

## Grand Rapids Charter Township COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - nonmajor governmental funds

	Special revenue funds					
	Lakes Management		Lighting and Maintenance		Leonard/Crahen/ Forest Hills Pathway	
REVENUES	-					
Interest Other:	\$	-	\$	-	\$	-
Special assessments		18,851		71,699		-
Donations and contributions				-		33,733
Total revenue		18,851		71,699		33,733
EXPENDITURES						
Public works		23,384		72,208		3,716
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(4,533)		(509)		30,017
OTHER FINANCING SOURCES Operating transfer in - General Fund		_		<del>-</del>		_
NET CHANGES IN FUND BALANCES		(4,533)		(509)		30,017
FUND BALANCE - BEGINNING		13,185	•	17,187		-
FUND BALANCE - ENDING	\$	8,652	\$	16,678	\$	30,017

В	East eltline ateway		Totals
\$	236	\$	236
• "	9,525		90,550 43,258
	9,761		134,044
	29,287		128,595
·	(19,526)		5,449
	20,000		20,000
	474		25,449
	-		30,372
\$	474	<u>\$</u>	55,821



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Members of the Township Board Grand Rapids Charter Township, Michigan

In planning and performing our audit of the financial statements of Grand Rapids Charter Township, Michigan as of and for the year ended December 31, 2006, in accordance with U.S. generally accepted auditing standards, we considered Grand Rapids Charter Township, Michigan's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control that we consider to be a material weakness.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. We believe that the following deficiency constitutes a material weakness.

The Township does not have procedures in place to prepare financial statements in accordance with U.S. generally accepted accounting principles, including procedures to record revenue and expenditure accruals, and changes in capital assets, and to present required financial statement disclosures.

This communication is intended solely for the information and use of management, the Board of Trustees of the Grand Rapids Charter Township, and the State of Michigan Department of Treasury, and is not intended to be and should not be used by anyone other than these specified parties.

Sigfied Crowlett P.C.